

THE JOINT CHIEFS OF STAFF  
WASHINGTON, D.C. 20301

THE JOINT STAFF

28 APR 1983

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MEMORANDUM FOR: LTC Paul H. Bragaw, OUSD(P)/C2 Policy,  
Room 2C252, The Pentagon  
LTC John M. Tucker, Jr., Office of the DCI  
(SIGINT Committee), ☐  
Dr. Frederick W. Berko, NSACSS/X3

Subject: Coordination of Plans, Techniques, and Methods  
for Peacetime Jamming and Imitative Electronic  
Deception (J&IED) Directed Against Foreign Com-  
munications

1. Attached is a "clean draft" resulting from our 22 and 27 April meetings. Please advise whether it appears acceptable from your organization's standpoint.
2. On receipt of your agreement I will initiate a formal JCS action to generate this to your organization as an official JCS proposal.
3. Thanks for your assistance and cooperation.



C. F. SMITH  
LTC, USA  
EW/C3CM Division, J-3

Attachment  
a/s

Declassified Under E.O. 13526  
When separated from  
Classified enclosure

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PROCEDURES FOR THE COORDINATION OF  
PLANS, TECHNIQUES, AND METHODS FOR  
PEACETIME JAMMING AND IMITATIVE ELECTRONIC DECEPTION  
DIRECTED AGAINST FOREIGN COMMUNICATIONS

(U) REFERENCES:

- a. (U) Memorandum by the Director of Central Intelligence (DCI) for the Secretary of Defense (SECDEF), 9 July 1980, subject: Jamming and Imitative Electronic Deception Against Foreign Communications (U)
- b. (U) Memorandum by the SECDEF for the DCI, 21 July 1981, subject: Jamming and Imitative Electronic Deception (J&IED) Against Foreign Communications (U)
- c. (U) Memorandum by the DCI for the SECDEF, 15 August 1981, subject: Jamming and Imitative Electronic Deception (J&IED) Against Foreign Communications (U)
- d. (U) Memorandum by the DCI for the National Foreign Intelligence Board (NFIB), 2 November 1981, subject: National Intelligence Policy Concerning Jamming and Imitative Electronic Deception Against Foreign Communications (U)
- e. (U) Memorandum by the Acting Director, DIA, for the Chairman, NFIB, 11 December 1981, subject: National Intelligence Policy Concerning Jamming and Imitative Electronic Deception Against Foreign Communications (U)

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f. (U) Memorandum by the Director, Intelligence Community Staff, for the Acting Director, DIA, 17 December 1981, subject: Jamming and Imitative Electronic Deception (J&IED) Policy Statements (U)

(U) BACKGROUND:

a. (U) References a-c, in combination, constitute a SECDEF-DCI agreement for authorities to employ, or to approve the employment of, J&IED against foreign communications in peacetime, crisis, hostilities, or war. Reference d provided DCI guidance to the Intelligence Community. References e and f, in combination, confirm that references a-c are consistent with reference d.

b. (S) References a-c, inter alia, provide that US military commanders are authorized to employ J&IED against selected nonallied foreign communications during peacetime operations, exercises, tests, and other activities provided that employment plans, techniques, and methods are approved in advance by the Joint Chiefs of Staff (JCS), in coordination with the:

(1) Deputy Under Secretary of Defense for Policy (DUSDP).

(2) Director, NSA/Chief, CSS (DIRNSA/CHCSS).

(3) DCI.

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(U) PURPOSE: To establish agreed procedures for the coordination of plans, techniques, and methods for peacetime J&IED against foreign communications.

(U) PROCEDURES:

a. (U) The focal point for coordination shall be the Operations Directorate of the Joint Staff, Organization of the JCS (OJCS).

b. (U) Each party to this agreement shall designate points of contact (POC) at three levels for the coordination of plans, techniques, and methods for employing J&IED against foreign communications in peacetime. These levels are:

(1) (U) Action officer (04/05 or civilian equivalent).

(2) (U) Planner (06 or civilian equivalent).

(3) (U) Flag/general officer (07/08 or civilian equivalent).

c. (U) POC data shall be exchanged among all parties to this agreement. As a minimum, such data shall include name, grade, office symbol, office location, and secure and nonsecure telephone numbers. Each party to this agreement shall advise all others, in writing, of changes in their POCs (name, location, or phone numbers).

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## d. (U) Routine actions:

(1) (U) Non-time-sensitive actions shall be processed by direct written communication to action officers. POCs are responsible to ensure that appropriate internal agency coordination is effected. The signature of either the flag/general officer POC or the planner POC shall constitute de facto evidence of appropriate agency coordination.

(2) (U) In cases of J&IED planning where the full planning document is not releasable outside of OJCS, e.g., operation plans and concept plans, the focal point shall provide to all other parties a written summary or extract of pertinent aspects of the plan for coordination. Such summaries shall be approved at least at the planner level within OJCS.

(3) (U) In many cases contingency plans are of such a general nature as to preclude final decision action on coordination. This does not, however, relieve the other parties to this agreement of the obligation to review the document in question and to provide such generalized planning guidance or restrictions as may be appropriate.

(4) (U) If meetings are necessary, they will be held at the call of, and in spaces provided by, the appropriate focal point POC.

e. (U) Time-sensitive actions:

(1) (U) In crises or other similar situations, requirements for timely approval action may preclude the relatively formal coordination procedures envisioned under paragraph d above. In such circumstances, the coordination process may be limited to conference(s) or secure telephonic discussions. When possible, secure facsimile communications should be utilized to conduct or follow up nonrecord, time-sensitive communications

(2) (U) In such situations, maximum time feasible for internal coordination will be allowed. It must be recognized, however, that timeliness requirements will override coordination needs which would otherwise be dominant.

(3) (U) Under such circumstances, each flag/general officer POC, or in his absence a designated alternate, shall have the authority to speak for his organization in coordinating the approval of plans, techniques, and methods for peacetime J&IED against foreign communications. The circumstances envisioned by this paragraph normally will be action/execute decisions. It is recognized that substantive policy decisions may require time beyond that normally associated with time-sensitive decisions.

(4) (U) In situations where no written record of coordination is feasible at the time coordination occurs, the focal point shall, as soon as possible, prepare and distribute to all parties to this agreement a memorandum for record (MFR) outlining:

(a) (U) The situation giving rise to the action.

(b) (U) The proposed plan, technique, or method.

(c) (U) Conditions which precluded routine coordination.

(d) (U) Coordination actions and any conditions or qualifications on approval.

(e) (U) Approval action and any accompanying guidance.

f. (U) Whether the plan, technique, or method is processed as routine or time-sensitive, the focal point shall provide feedback to all other parties to this agreement at intervals determined upon in the processing of the action.

EFFECTIVE DATE: This agreement is effective upon signature by all parties concerned, or by an authorized agent thereof.

FOR THE JOINT CHIEFS  
OF STAFF:

FOR THE DEPUTY UNDER SECRETARY  
OF DEFENSE FOR POLICY:

RICHARD L. PRILLAMAN  
Lieutenant General, USA  
Director for Operations

FOR THE DIRECTOR OF  
CENTRAL INTELLIGENCE:

FOR THE DIRECTOR, NSA/CHIEF, CSS